## External Auditor – Provision of Non-Audit Services

<table>
<thead>
<tr>
<th>Operational Owner</th>
<th>Ruth Anderson, Deputy Director, Corporate Finance</th>
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<tbody>
<tr>
<td>Executive Owner</td>
<td>Phil Grainge, CFO</td>
</tr>
<tr>
<td>Implementation date:</td>
<td>1 November 2018</td>
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<tr>
<td>Date of next review:</td>
<td>1 November 2021</td>
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<tr>
<td>Related policies:</td>
<td>Purchasing Policy, Financial Regulations</td>
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<tr>
<td>Policy history:</td>
<td>Version 3 approved by Council 2 May 2018</td>
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### Version History

<table>
<thead>
<tr>
<th>Version</th>
<th>Author</th>
<th>Revisions Made</th>
<th>Date</th>
</tr>
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<tr>
<td>1</td>
<td>Ruth Anderson</td>
<td>First Draft</td>
<td>March 2011</td>
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<tr>
<td>2</td>
<td>Ruth Anderson</td>
<td>First Draft</td>
<td>October 2014</td>
</tr>
<tr>
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<td>Ruth Anderson</td>
<td>First Draft</td>
<td>February 2018</td>
</tr>
<tr>
<td>3a</td>
<td>Ruth Anderson</td>
<td>Clarification of thresholds in 2.1.1 &amp; 2.1.2</td>
<td>6 March 2018</td>
</tr>
<tr>
<td>4</td>
<td>Ruth Anderson</td>
<td>Change of limits in 2.1.2</td>
<td>31 October 2018</td>
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### Approval History

#### Equality Analysis

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<th>Comments</th>
<th>Date</th>
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#### Committee Sign Off

<table>
<thead>
<tr>
<th>Version</th>
<th>Committee Name</th>
<th>Date of Final Sign Off</th>
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<tr>
<td>1</td>
<td>Audit and Assurance Committee</td>
<td>17 March 2011</td>
</tr>
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<td>1</td>
<td>Council</td>
<td>21 July 2011</td>
</tr>
<tr>
<td>2</td>
<td>Audit and Assurance Committee</td>
<td>23 October 2014</td>
</tr>
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<td>2</td>
<td>Council</td>
<td>20 November 2014</td>
</tr>
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<td>3</td>
<td>Audit and Assurance Committee</td>
<td>8 March 2018</td>
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<tr>
<td>3</td>
<td>Council</td>
<td>2 May 2018</td>
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<td>4</td>
<td>Audit and Assurance Committee</td>
<td>31 October 2018</td>
</tr>
<tr>
<td>4</td>
<td>Council (for noting)</td>
<td>22 November 2018</td>
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1 Introduction

1.1 Purpose

The purpose of this policy is to ensure that the provision of non-audit services by the external auditor does not impair the external auditor’s independence and objectivity. Specifically, it clarifies the types of non-audit service:

- For which the use of the external auditor is pre-approved under this policy;
- For which specific approval from the Audit and Assurance Committee is required before the external auditor is invited to quote or tender; and
- From which the external auditor is excluded.

1.2 Scope

This policy applies to all staff engaged in the procurement of professional services where use of the external auditor might be considered.

1.3 Equality Analysis

An Equality analysis has been undertaken and this has determined that no protected groups will suffer adverse consequences as a result of this policy.

1.4 Definitions

Audit related services – those non-audit services specified as such in the Financial Reporting Council Revised Ethical Standard 2016 Section 5 - Non-audit / Additional Services.

- i.e those non-audit services specified below that are largely carried out by members of the audit engagement team and where the work is closely related to the work performed in the audit and the threats to auditor independence are clearly insignificant and, as a consequence, safeguards need not be applied
  - Reporting required by law or regulation to be provided by the auditor
  - Reviews of interim financial information
  - Reporting on regulatory returns
  - Reporting to a regulator on client assets
  - Reporting on government grants
  - Reporting on internal financial controls when required by law or regulation
  - Extended audit work that is authorised by those charged with governance performed on financial information and/or financial controls where this work is integrated with the audit work and is performed on the same principal terms and conditions

Contingent fee basis – any arrangement made under which a fee is calculated on a predetermined basis relating to the outcome or result of a transaction, or other event or the result of work performed.

External auditor – the audit firm appointed to express an independent audit opinion on the University’s financial statements.

Non-audit services – professional services provided by the external auditor other than the audit of financial statements of the University.

Tax compliance work – tax services relating to the routine calculation of tax liabilities and preparation and filing of the associated tax returns.
### 1.5 Legislative context

This policy has been drawn up in the context of:
- The CUC Handbook for Members of Higher Education Audit Committees (February 2008/06)
- The Memorandum of Assurance and Accountability between HEFCE and institutions 2017/08.

Specifically, in determining the policy, consideration has been given to the possible threats to auditor objectivity and independence as described in Section 5 (Non-audit / Additional Services) of the Financial Reporting Council Revised Ethical Standard 2016. This explains that threats to auditor objectivity and independence may arise from:

- Self interest threats which arise when the auditor has financial or other interests which might cause it to be reluctant to take actions that would be adverse to the interests of the audit firm or any individual in a position to influence the conduct and outcome of the audit. In relation to non-audit services, the main self interest threat concerns fees and economic dependence;
- Self review threats which arise when the results of a non-audit service performed by the engagement team or others within the firm are reflected in the amounts included or disclosed in the financial statements of the audited entity;
- Management threats which arise when the audit firm makes judgements or takes decisions on behalf of the management of the audited entity;
- Advocacy threats which arise when the audit firm undertakes work that involves acting as an advocate for an audited entity and supporting a position taken by management in an adversarial context;
- Familiarity (or trust) threats which arise when the auditor is predisposed to accept or is insufficiently questioning of the audited entity’s point of view; and
- Intimidation threats which arise when the auditors conduct is influenced by fear or threats.

### 1.6 Health & Safety Implications

1.6.1 N/A

### 2 Policy

#### 2.1 Principles

2.1.1 **Services for which pre-approval has been given by the Audit and Assurance Committee**

By virtue of this policy, the University’s Audit and Assurance Committee has pre-approved the use of the external auditor to provide non-audit services in circumstances where the threats to auditor independence are considered low, for example, if the engagement is:

- routine in nature and the aggregate fee in respect of any topic or related set of topics is not significant in the context of the audit fee (<20%); or
- for an audit related service (see definitions at 1.4 above)

Services falling under this heading include, but are not restricted to:

- Certification of EU government funded research grant claims;
- Certification of UK government grant claims;
- Certification under the US Federal Student Loans Programme.
### 2.1.2 Services for which specific approval from the Audit and Assurance Committee is required

Specific approval must be sought from the Audit and Assurance Committee before inviting the external auditor to quote or tender for any non-audit services which, because of their size or nature or because of special terms or conditions (for example contingent fee arrangements), may give rise to threats to the auditor’s independence or objectivity.

For services up to and including the annual statutory audit fee amount approval may be given by the Chair of Audit and Assurance Committee. For services above the annual statutory audit fee amount, the Chair of Audit and Assurance Committee will consult with fellow Committee members and a quorum of the Committee will be required to give approval. These thresholds apply to the expected aggregate fee for all non-audit services in a rolling twelve month period.

Other than in very exceptional circumstances, the Committee will not approve any proposal for non-audit services that would result in the aggregate fee for all non-audit services exceeding twice the amount of the statutory audit fee in any rolling twelve month period.

All figures in this clause 2.1.2 are exclusive of VAT.

Services falling under this heading include, but are not restricted to:

- Consultancy projects relating to non-financial systems (see 2.1.3 below for specific exclusion relating to financial systems or other systems which have a potentially significant influence on the amounts that appear in the financial statements);
- Consultancy projects relating to the sale or acquisition of any group company or minority interest, or any merger activity;
- Other consultancy projects which could give rise to a threat to the auditor’s independence, by virtue of either:-
  - their nature; or
  - their size, individually or in aggregate, relative to the audit fee

  For the purposes of this clause, specific approval is required for any individual project or series of related projects with an aggregate value > 20% of the audit fee
- The secondment of an employee of the external auditor to the University, irrespective of fee arrangements (see 2.1.3 below for the specific exclusion relating to positions involving decision making).
- Tax advisory services, including tax planning and tax recovery services

### 2.1.3 Services from which the external auditor is excluded

The external auditor is excluded from the following:

- Provision of internal audit services;
- Tax compliance work
- Work related to accounting records and financial statements that will ultimately be subject to external audit;
- Work related to financial systems or other systems which have a potentially significant impact on the amounts that appear in the financial statements (e.g. Payroll, Student Administration, Accommodation, IT Infrastructure);
- Secondments to positions that involve decision making;
- Any work where a mutuality of interest is created that could compromise the independence of the external auditor;
- Any other work which is prohibited by UK ethical guidance.
### 2.2 Procedures

#### 2.2.1 Services for which pre-approval has been given by Audit and Assurance Committee

Subject to compliance with the University’s standard procurement process, the external auditor may be appointed to provide services falling within 2.1.1 above, without further approval or reference to Audit and Assurance Committee. In case of doubt, staff should refer to the Chief Financial Officer for advice.

#### 2.2.2 Services for which specific approval from the Audit and Assurance Committee is required

Anyone who is considering inviting the external auditor to tender for a service falling within 2.1.2 above should notify the Chief Financial Officer before the invitation to tender is issued. The Chief Financial Officer will discuss the position with the Chair of Audit and Assurance Committee who, depending on the value of the proposed services (see 2.1.2 above), will determine whether or not it is appropriate to invite the external auditor to tender or consult with fellow Committee members for a decision.

In determining whether or not to give approval, the Committee should consider, inter alia:

- threats to independence and objectivity resulting from the provision of such services and any safeguards in place to eliminate or reduce those threats to a level where they would not compromise the auditor’s independence and objectivity
- the nature of the non-audit services
- whether the skills and experience of the audit firm make it the most suitable supplier of the non-audit service
- the fees incurred, or to be incurred, for non-audit services both for individual services and in aggregate, relative to the audit fee, including special terms and conditions (for example contingent fee arrangements)
- the criteria which govern the compensation of the individuals performing the audit

The Chief Financial Officer will advise on the safeguards to be put in place to ensure independence should the external auditor be awarded the contract.

The University should follow its standard procurement procedures at all times.

#### 2.2.3 Services from which the external auditor is excluded

N/A

#### 2.2.4 Reporting Procedures

The Audit and Assurance Committee will receive an annual report analysing fees paid to the external auditor for non-audit services.

The Audit and Assurance Committee’s annual report to Council and the Vice-Chancellor will explain how, if the external auditor provides non-audit services, auditor objectivity and independence is safeguarded. The explanation will include the following:

- Reference to the University’s policy on the use of the external auditor for non-audit services;
- An analysis of the fees paid to the auditor for each category of services and for each significant engagement (other than audit related services);
- Why the Audit and Assurance Committee concluded it was in the interests of the University to purchase non-audit services from the external auditor (rather than another supplier); and
- How auditor objectivity and independence have been safeguarded.
### 3 Governance Requirements

<table>
<thead>
<tr>
<th>3.1 Responsibility</th>
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<tbody>
<tr>
<td>It is the responsibility of Audit and Assurance Committee to develop a policy for using the external auditor to provide non-audit services. It is the responsibility of all staff to comply with the policy whenever there is a proposal to invite the external auditor to tender for non-audit services.</td>
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<thead>
<tr>
<th>3.2 Implementation / Communication Plan</th>
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<tbody>
<tr>
<td>This policy will be uploaded to the University’s Policies webpage. It will be communicated to all Heads of Departments via a Leaders Alert, for onward dissemination as appropriate. It will be communicated directly to procurement staff.</td>
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<th>3.3 Exceptions to this Policy</th>
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